BOSNIAN BREAKTHROUGH

Scorecard – Schengen White List Conditions

**Based on the assessments by the European Commission of progress
in implementing the visa roadmap from 18 May 2009 and ESI's and Populari's detailed
assessment of Bosnian progress since then**

28 September 2009

1.	Macedonia	*May 2009*	*score: 1*
2.	**Bosnia**	***Sept. 2009***	score: 1.25
3.	Montenegro	*May 2009*	*score: 1.75*
	Serbia	*May 2009*	*score: 1.75*
4.	Albania	*May 2009*	*score: 3*
	Bosnia	***May 2009***	*score: 3*
5.	Kosovo		*score: -*

	Albania (May 2009)	Bosnia & Herzegovina (May 2009)	Bosnia & Herzegovina (Sept. 2009)	Macedonia (May 2009)	Montenegro (May 2009)	Serbia (May 2009)
Block 1: Document security	3	3	1	1	1	1
Block 2: Illegal migration incl. readmission	3	3	1	1	2	2
Block 3: Public order and security	3	3	2	1	2	2
Block 4: External relations and fundamental rights	3	3	1	1	2	2
Average	3	3	1.25	1	1.75	1.75

Visa roadmap implementation in Bosnia & Herzegovina
Comparison May/September 2009

	May 2009	Sept 2009
Block 1: Document security **ESI/Populari assessment: BiH generally meets the benchmarks under block 1.**		
1.1 Issue biometric passports in line with ICAO and EC standards	3+	2+
1.2 Ensure integrity and security of the personalisation & distribution process	3+	1-
1.3 Establish anti-corruption training & ethical codes for officials (passports, visas)	3	1-
1.4 Report lost and stolen passports to Interpol/LASP database	3+	1
1.5 Ensure a high level of security of breeder documents and ID cards, incl. issuance procedures	3	2+
Block 2: Illegal Migration including Readmission **ESI/Populari assessment: BiH generally meets the benchmarks under block 2.**		
2.1.1 Adopt and implement Nat. Integrated Border Management Strategy and Action Plan	3+	1-
2.1.2 Adopt and implement legislation on movement of persons at the external borders, legislation on border authorities	2-	1
2.1.3 Take budgetary and other measures ensuring infrastructure, equipment, IT at external borders	3	2+
2.1.4 Establish anti-corruption training & ethical codes for officials (border management)	2+	1-
2.1.5 Conclude working arrangement with FRONTEX	1	1
2.2.1 Implement carrier's responsibility (in the Law on Movements and Stay of Aliens and Asylum)	1	1
2.3.1 Implement asylum legislation (in the Law on Movements and Stay of Aliens and Asylum)	2+	1
2.3.2 Provide adequate infrastructure (reception centres for asylum seekers) & strengthen bodies responsible for asylum procedures	1-	1-
2.4.1 Mechanism to monitor migration flows (incl. migration profile), set up responsible bodies	2-	1-
2.4.2 Adopt and implement national returnee reintegration strategy	3+	2
2.4.3 Conduct inland detection, investigations of org. facilitated illegal migration	3+	2
2.4.4 Implement the Law on Movement and Stay of Aliens and Asylum	1-	1
2.4.5 Ensure expulsion of illegally residing third-country nationals	1-	1
Block 3: Public order and security **ESI/Populari assessment: BiH meets the majority of benchmarks under block 3.**		
3.1.1 Implement 2006 strategy to fight organised crime and corruption (in particular cross-border aspects) by adopting & implementing the foreseen action plans	3+	2+
3.1.2 Adopt and implement strategy and action plan to fight trafficking in human beings	1-	1
3.1.3 Adopt and implement strategy to fight money laundering and financing of terrorism, implement legislation on confiscation of assets of criminals	3+	2+
3.1.4 Adopt and implement strategy and action plan to fight drug trafficking, info at border crossing points about drug seizures and persons involved, internat. Cooperation	3+	2+
3.1.5 Implement National Anti-Corruption Strategy and action plan, take additional measures	3+	2+
3.1.6 Implement relevant UN and CoE conventions as well as GRECO recommendations in the areas listed above and the fight against terrorism	3+	2+
3.2.1 Implement internat. conventions on judicial cooperation in criminal matters	2+	1
3.2.2 Improve judicial cooperation in criminal matters with EU MS and regional countries	3+	1
3.2.3 Develop working relations with Eurojust	1	1
3.3.1 Improve law enforcement co-operation among relevant national agencies	3+	2
3.3.2 Set up coordination mechanisms for information exchange between national agencies	3+	2+
3.3.3 Improve law enforcement cooperation and info exchange regionally and with EU MS	2-	2-
3.3.4 Improve operational and special investigative capacity of law enforcement services to tackle cross-border crime	3+	2-
3.3.5 Prepare operational cooperation agreement with Europol	3+	1-
3.4.1 Implement 2006 Law on Data Protection, set up supervisory authority	3+	1
3.4.2 Implement internat. conventions on personal data protection	unclear	unclear
Block 4: External Relations and Fundamental Rights **ESI/Populari assessment: BiH generally meets the benchmarks under block 4.**		
4.1.1 Ensure freedom of movement for citizens without discrimination	2-	2-
4.2.1 Ensure access to travel and identity documents for all citizens	1-	1-
4.2.2 Ensure access to identity documents for IDPs and refugees	2	1-
4.3.1 Adopt and enforce legislation on anti-discrimination	3+	2-
4.3.2 Implement law on citizenship	1-	1-
4.3.3 Ensure investigation of ethnically motivated incidents in the area of freedom of movement	2-	1-
4.3.4 Ensure respect for constitutional provisions on protection of minorities	2	2
4.3.5 Implement relevant policies regarding minorities, including Roma	1-	1-

The grading system is based on 3 grades, 1 (top) to 3, and uses corresponding colours. For more information on the *ESI Schengen White List Project*, supported by the Robert Bosch Stiftung: www.esiweb.org/whitelistproject